# The Royal Commission on Social Policy April Report 1988

THE ROYAL COMMISSION ON SOCIAL POLICY APRIL REPORT 1988	1
The full text of the Royal Commission on Social Policy	1
VOLUME 1 THE APRIL REPORT	1
VOLUME 3 FUTURE DIRECTIONS PART 1 ASSOCIATED PAPERS	7
VOLUME III FUTURE DIRECTIONS AND ASSOCIATED PAPERS Part 11	14
VOLUME IV SOCIAL PERSPECTIVES	19
List of commissioners, staff and chapter authors	25

#### The full text of the Royal Commission on Social Policy

The content is held at the National Library. The giant PDFs can be downloaded to your local PC and can then be searched. The National Library catalogue notes that there is 'no known copyright'.

- The April report : Volume 1 <u>Link Open Access</u>
- The April report : Volume 2 <u>Link Open Access</u>
- The April report : Volume 3 .1 <u>Link Open Access</u>
- The April report : Volume 3.2 <u>Link Open Access</u>
- The April report : Volume 4 <u>Link Open Access</u>

#### **VOLUME 1 THE APRIL REPORT**

#### *Summary*

Warrants

Letters of Transmital

Preface

Social Policy in New Zealand: An Historical Overview

The People of New Zealand

The Voice of the People An Analysis of Submissions

Attitudes and Values: A New Zealand Survey 1987

A Chronological Narrative of the Inquiry

<ends>

#### SOCIAL POLICY IN NEW ZEALAND: AN HISTORICAL OVERVIEW

1

W. H. Oliver

I The Nineteenth Century

II The Early Twentieth Century

# III The Later Twentieth Century THE PEOPLE OF NEW ZEALAND 47 Department of Statistics 1. Population Growth 2. Fertility 3. Mortality 4. International Migration 5. Population Age Structure 6. Ethnic and Cultural Diversity of Population 7. Geographic Distribution of Population 8. Internal Migration 9. Labour Force 10. Marriage and Marriage Dissolution 11. Family and Household Structure 12. Children 13. Solo Parents 14. The Unemployed 15. The Elderly THE VOICE OF THE PEOPLE 201 An Analysis of Submissions to the Royal Commission 1. What Happened to the Submissions 2. A Quantitative Analysis of the Submissions 3. An Analysis of Different Types of Submissions 4. What the People Said in the Submissions ATTITUDES AND VALUES 397 A New Zealand Survey 1987 Department of Statistics 1. Survey Results 2. Explanatory Notes Appendix A: Household Form Appendix B: Personal Questionnaire Appendix C: Study of Non-Respondents A CHRONOLOGICAL NARRATIVE OF THE INQUIRY 701 1. Establishment 2. Beginnings: February 1987

Early Days: March/April 1987
 The First Visits: May/June 1987

5. In Wellington: July to September 1987

6. The Second Travel Period: October/November 1987

8.	January	oer 1987 1988 s the Apri	l Re	port
:    F	UTURE D	IRECTIONS	: AN	INTR

#### Volume NS: AN INTRODUCTION

#### Summary

lwi

The Treaty of Waitangi Direction for Social Policy

Te Tiriti O Waitangi He Tohutohu: Te Kaupapa Mō Ngā Ahuatanga-ā-lwi

Women and Social Policy Part I Māori Women

Women and Social Policy Part II

The Inter-relationship of Economic and Social Policy

Social Wellbeing

Work

Outcomes of Social and Economic processes

The Funding of Social Provision

Income Maintenance and Taxation

Social Provision: Access and Delivery

Policy Development, Assessment and Monitoring

<ends>

#### Introduction

1 Introduction

2 The Standards and Foundations Papers

3 Terms of Reference

#### THE TREATY OF WAITANGI 25

# **Directions for Social Policy**

- 1. Introduction
- 2. The Authority of the Treaty of Waitangi
- 3. Provisions under the Treaty of Waitangi
- 4. The Treaty of Waitangi and Principles for Social Policy
- 5. The Treaty of Waitangi and Social Policy Objectives
- 6. Summary of Conclusions

**Appendices** 

#### TE TIRITI O WAITANGI

89

3

- 1. He Tohutohu: Te Kaupapa Mō Ngā Ahuatanga ā lwi 1 Ngā Kupu Whakataki
- 2. Te Mana o te Tiriti o Waitangi
- 3. Ngā Whakahau o ke Tiriti

<ol> <li>Te Tiriti o Waitangi me ngā Tikanga e pā a Āhuatanga ā Iwi</li> </ol>	na kite Kaupapa mo ngā
5. Te Tiriti o Waitangi me ōna Tumanako mō	i ngā Ahuatanga ā lwi
6. Te Whakarapopototanga	
WOMEN AND SOCIAL POLICY	153
Part I Maori Women	
1. Introduction	
2. Mana Wahine	

- 3. Economic and Personal Wellbeing
- 4. Summary of Conclusions

References

# Part II (Women as a group)

- 1. Introduction
  - a. Facts and Gaps
  - b. Women's Economic Wellbeing
  - c. Women's Personal Wellbeing
  - d. Women with Disabilities
  - e. Lesbians
  - f. Summary of Conclusions
  - g. Select Bibliography

#### THE INTER-RELATIONSHIP OF ECONOMIC AND SOCIAL POLICY

#### Part I

- 1. Introduction
- 2. The Objective of Economic and Social Policy: Economic and Social Wellbeing

275

- 3. Distribution
- 4. Time
- 5. Place
- 6. Individuals as Economic and Social Beings
- 7. A Typology of Policy Approaches

#### Part II

- 8. Policy Interactions in Practice
- 9. Section on Summary Statistics
- 10. Matrix of Interactions
- 11. Case studies of key interactions
- 12. Macro-economic Policy
- 13. Structural Reform

14. Equal Pay 15. Maori Development	
16. Immigration	
17.The Disincentive Effects of Unemployment Benefit	
Part 111	
18. General Conclusions and Recommendations	
19. Annex A Efficiency in Achieving Socially Valued Outcomes 20. Annex B Relevant Submissions	
Bibliography	
SOCIAL WELLBEING	447
1. Introduction	
2. A Working Definition	
3. The Submissions	
<ol> <li>Other Working Papers-</li> <li>Other Areas of the Commission's Work</li> </ol>	
6. Social Wellbeing and Social Policy	
7. Conclusions	
WORK	475
1. Introduction	
<ol> <li>The Significance of Work</li> <li>Work Trends</li> </ol>	
4. Economic Policy and Work	
5. International Comparisons	
6. Links between Paid and Unpaid Work	
7. Unemployment and Active Labour Market Policies	
8. Elimination of Inequalities	
Bibliography	
OUTCOMES OF SOCIAL AND ECONOMIC PROCESSES	599
1. Introduction	
Historical Perspectives	
3. New Zealand Society Today	
4. Submissions	
5. Issues, Trends and Options	
6. Summary of Conclusions	
Appendix References	

THE FUN	IDING OF SOCIAL PROVISION	655
1.	Introduction	
2.	The Role of Markets	
3.	Public Goods	
4.	Merit Goods	
5.	Insurance Alternatives	
6.	Taxation	
7.	Group Provision	
	Voluntary Provision	
	Integrating Public and Private Provision	
10	).Conclusion	
INCOME	MAINTENANCE AND TAXATION	725
Summar	y: Agenda for Reform	
1.	Introduction	
2.	The Role of Income Maintenance and Taxation Sys	tems in Social Policy
	Objectives of Income Maintenance	
	Principles Designed to Achieve the Objectives	
	Criteria Applied in Balancing the Principles	
	Eligibility for Income Support	
	Amount of Support	
	The Social Security System	
	Families with Children	
	).The Sick, the Injured and the Disabled	
	.The Elderly	
12	2.Conclusion	
	PROVISION: ACCESS AND DELIVERY	771
	Introduction	
	Responsibility for Social Provision	
	Framework of Principles	
4.	Conclusions	
POLICY I	DEVELOPMENT, ASSESSMENT AND MONITORING	813
	ublic Participation	
	ng Effective Democracy	
	The Context for Public Participation	
	The Bole of Internal distance of Participatory	
3.	The Role of Intermediate Organisations	

#### **II Policy Formation**

- 1. Policy Development in Central Government
- 2. Policy Development in Local Government
- 3. Policy Formation and the Voluntary Sector
- 4. Policy and the Private Sector
- 5. Accountability
- 6. Information and Access
- 7. Assessment and Monitoring
- 8. Co-ordination

#### **III New Directions**

- 1. Participation
- 2. Policy Making and Maori Development
- 3. Public Institutions

**Summary and Conclusions** 

## Part 2 Assessment and Monitoring of the Social Impact of Policies

- 1. Introduction
- 2. Social Impacts of Policies
- 3. Political Analysis
- 4. Official Statistics
- 5. Summary and Conclusions

Bibliography

#### **VOLUME 3 FUTURE DIRECTIONS PART 1 ASSOCIATED PAPERS**

Summary

## **Standards and Foundations**

Policy Māori Ngā Tikanga Me Ngā Ritenga O Te Ao Standards and Foundations of Maori Society

Standards and Foundations for Social Policy

#### The Treaty of Waitangi

Te Reo o Te Tiriti Mai Ra Ano The Treaty Always Speaks Ngā Take i Puawai Mai i Ngā Wānanga Issues Raised in the Discussions

#### Women

Statistical Profile of Women in New Zealand

#### **Social Wellbeing**

Objective Measures of Social Wellbeing

Me Āro ki te hā o te Tangata Let the People Speak

Restructuring The State: Restructuring Society

What the Novelists See The S-Factor: Taha Wairua

т	ha	۱۸	Inr	Ы	۱۸۸	Have	· Cai	nad
1	ne	٧V	or!	(1	vve	Have	, Gai	neo

The Negative Mirror: Social Wellbeing as Reflected in the Philosophy of

Normalisation

Te Hono ki te Wairua The Spiritual Link

Work

Statistical Profile of Work in New Zealand

Wage Determination

Labour Market Policy and New Zealand's Welfare State

An Overview of Developments Since World War II

**Active Labour Market Policies** 

The Placement Service and Benefit System

**Regional Policy** 

Evaluation of Employment Programmes A Background Paper

<ends>

#### Standards and Foundations

# NGĀ TIKANGA ME NGĀ RITENGA O TE AO MĀORI Standards and Foundations of Māori Society

#### Mānuka Henare

He Timatanga - Introduction

Te Tiriti o Waitangi

Ngā Paiaka o Te Māoritanga-The Roots of Māoritanga

Te Whanau,

Te Hapū,

Te Iwi,

Te Waka

Whanaungatanga

Te Wairuatanga

Mana Māori

Ngā Pou Mana

The Relationship Between Christianity and Ngā Tikanga Me Ngā Ritenga (Māori Values)

Conclusion

## STANDARDS AND FOUNDATIONS FOR SOCIAL POLICY

Maxine Barrett

Introduction

Social Justice

Desert and Rights Justice

**Justice** 

**Human Rights** 

Freedom and Equality

43

# The Treaty of Waitangi TE REO O TE TIRITI MAI RANO

The Treaty Always Speaks *Mānuka Henare and Edward Douglas* 

He Mihi Foreword

- 1. Te Mana o Te Tiriti o Waitangi The Authority of the Treaty of Waitangi
- 2. The Obligations of the Crown under the Treaty
- 3. The Pursuit of Partnership, Good Faith and Mutual Trust
- 4. The Position of Pākehā, Pacific Islanders and Members of other Minority Cultures in New Zealand, as Determined by the Treaty
- 5. The Relationship Between the Status of Tangata Whenua and the Notion of Equality of all Citizens
- 6. The Responsibility of the Crown to Protect the Tribal Domain and Fisheries and Sacred Places
- 7. The Protection and Development of Maori Human Resources and other Taonga such as Language
- 8. The Pursuit of Maori Autonomy
- 9. Support for Māori Social Organisations especially Whanaunga, Hapū, Iwi
- 10. Adequate Electoral Representation of Māori which will Ensure Partnership
- 11. The Outcomes of Administrative, Political and Judicial Processes as they Affect Maori Individually and Collectively

Appendix I

Appendix II

#### NGA TAKE I PUAWAI MAI I NGĀ WĀNANGA

221

Issues Raised in the Discussions

Edward Douglas and Mānuka Henare

- 1. Wānanga Tuatahi, Te Upoko O Te Ika Wellington, 20 January 1988
- 2. Wānanga Tuarua, Okawa Bay Rotoiti, 22 January 1988
- 3. Wānaka Tuatoru, Otauahi Christchurch, 24 January 1988
- 4. Wānanga Tuawha, Tamaki Makaurau Auckland, 26 January 1988
- 5. Wānanga Tuarima, Tamaki Makaurau Auckland, 21 January 1988 Appendix 1: The Treaty of Waitangi Mira Szaszy 21 January 1988

Appendix 2: Maori Children and the Courts Judge H. K. Kingston

Appendix 2: Maori Children and the Courts Judge H. K. Kingston Appendix 3:

The 12 Issues Women 79

STATISTICAL PROFILE OF WOMEN IN NEW ZEALAND		281
Christine Cheyne		
1. Introduction		
2. Ethnic Diversity		
3. Age Structure		
4. Fertility		
5. Mortality		
6. Family Formation		
7. Marriage Dissolution		
8. Household Composition		
9. Labour Force Participation		
10.Female Unemployment		
11.Total Income of Women and Men		
12. Sources of Income		
13. Migration		
14. Education and Training		
15. Conclusion		
OBJECTIVE MEASURES OF SOCIAL WELLBEING	343	
Social Wellbeing		
Peter Davis		
Developing a System		
Using Social Indicators		
Comparing Social Groups		
ME ARO KI TE HĀ O TE TANGATA	363	
Let The People Speak		
L. C. T. Dyall and J. M. Keith		
Let the People Speak Mē Aro kite hā o te Tangata		
1. Voice: Mana O Te Reo, Kia Tū Tangata		
2. Choice: Kia Ōrite Te Tangata		
3. Safe Prospect: Hauora		
Linkages		
Conclusion		
RESTRUCTURING THE STATE: RESTRUCTURING SOCIETY	405	
Margy-Jean Malcolm		
1. Introduction		
2. Impact on the Social Wellbeing of Individual Workers		
3. Basis of Government Intervention		
4. Conclusion		

WHAT THE NOVELISTS SEE	425
Janet McCallum	
Janet McCallum  Land/Environment Urban/Rural Conservation People Race Relations Values Work Families Access to Services Education Leisure Activities National Identity The Arts Spiritual Values Personal Access to Power	
The Writer's Role	
The Future	
Summary	
THE S-FACTOR: TAHA WAIRUA  The Dimension of the Human Spirit Catherine Benland  Clarifying the Indefinable A Reality The Conflict in Methodology The Terms of Reference of the Royal Commission Reporting the S-Factor Links Between the S-Factor and Social Policy Conclusion Appendix	449
THE WORLD WE HAVE GAINED  Normalisation of Care in the Community for the Disabled  M. J. Blaszcyk  A Principled Alternative to Institutions	461
Opportunities and Challenges for Change Conclusion	

THE NEGATIVE MIRROR	481
Social Wellbeing as Reflected in the Philosophy of Normalisation Robin McKinlay	
TE HONO KI TE WAIRUA  The Spiritual Link: A Māori Perspective on the Spiritual Dimensions Of Wellbeing	489
Kuni Jenkins	
1. Introduction	
2. What is the Spiritual Dimension?	
3. Spiritual Principles	
4. Consequences of Diminished Spiritual Awareness  5. Suggested Changes to Decision, Making Process	
<ol><li>Suggested Changes to Decision- Making Process Conclusion</li></ol>	
Work	
STATISTICAL PROFILE OF WORK	499
List of Tables and Figures	
Tables and Figures	
Bibliography	
Glossary of Abbreviations and Terms	
WAGE DETERMINATION	535
Deborah Mabbett	333
Recent History of Labour Market Policy	
The Responsiveness of Wages to Unemployment	
Wage Structure	
Application to New Zealand	
Wage Flexibility and Low Pay	
Social Policy Implications of Low Pay	
Conclusion	
LABOUR MARKET POLICY AND NEW ZEALAND'S WELFARE STATE	563
An Overview of Development Since World War II	
Deborah Mabbett	
Introduction: Full Employment and Social Policy	
Economic Structure and Employment Policy	
Problems with the Systems of Protection	
Wage Policy Conclusions	
COLICIUSIOLIS	

ACTIVE LABOUR MARKET POLICIES  Deborah Mabbett Introduction 1. Market Failure 2. Active Labour Market Policies Conclusions		593
THE PLACEMENT SERVICE AND BENEFIT SYSTEM  Deborah Mabbett  How Much Unemployment is Frictional?  The Placement Services		629
'Targeted' or Universal Placement Assistance? The Unemployment Benefit Conclusion		
REGIONAL POLICY 6	559	
Migration Migration Propensities and Vulnerability to Unemployment Migration Incentives and Government Policy Barriers to Migration Regional Development and Restructuring Policy Wage Flexibility Conclusion Appendix: Internal and International Migration		
EVALUATION OF EMPLOYMENT PROGRAMMES		691
A Background Paper Geoff Bertram		
Recent New Zealand Policy Preliminary Classification Of Employment Programmes Is Programme Evaluation Really a Good Idea? Some Recent Overseas Programme Evaluation Results Recent New Zealand Evaluations Design of Evaluation Studies Where To From Here?		
Il Four Specific Issues The Social and Fiscal 'Costs of Unemployment'		

Brenner's Work
Net Fiscal Impact
Labour Market Structure
Hysteresis
Conclusion

# VOLUME III FUTURE DIRECTIONS AND ASSOCIATED PAPERS Part 11 Summary

#### **Outcomes of Social and Economic Processes**

Housing Issues

The State or the Market: The Impact of Housing Policy on Women

Middle Class Capture: A Brief Survey How Fair is New Zealand Education?

Fairness in Māori Education

#### **Income maintenance and Taxation**

General Considerations
The Social Security System
Families with Children
The Sick, the Injured, and the Disabled
The Elderly

#### **Social Provision: Access and Delivery**

Social Policy and the Move to 'Community'
Social Policy and the Move to 'Community' *Practical Implications for Service Delivery* 

Te Reo O Te Tai Tokerau *Community Evaluation of a Māori Language Programme* 

3

Current Systems of Social Provision in New Zealand A Directory

# **Policy Development, Assessment and Monitoring**

Hapū and Iwi Resources and their Quantification Assessment and Monitoring *The State of the Art* 

# HOUSING ISSUES

David H Thorns

Background and Development of Housing Policy Current Issues Current Debate on Housing Policy Links with Other Social Policies

The Impact of Housing Policy on Women Sophie Watson Introduction 1. The Housing Crisis in New Zealand 2. Women's Relationship to Housing 3. The Diversity of Women's Housing Needs 4. The State or the Market 5. Recommendations and Housing Initiatives Overseas Appendix 1: Women's Housing Project Fund: New Policy Proposals	27	
<ul> <li>MIDDLE CLASS CAPTURE: A BRIEF SURVEY</li> <li>Geoff Bertram <ol> <li>Introduction</li> <li>Is 'Capture' Really the Relevant Concept?</li> <li>Counterfactual Worlds</li> <li>'Capture' as an Explanatory Hypothesis</li> <li>Director's Law</li> <li>The Egalitarian Critique of the Welfare State</li> <li>Supply-side ('Provider') Capture?</li> <li>Administrative Capture</li> <li>So What is the Problem?</li> </ol> </li> </ul>	107	
HOW FAIR IS NEW ZEALAND EDUCATION?  New Zealand Council for Educational Research  1. Fair Education  2. Maori Education  3. Equal Opportunity for Girls and Women  4. Low Socio-Economic Status  5. Pacific Island and Migrant Education  6. Issues in Pacific Island Education  7. Migrant/Multicultural Education  8. The Disabled  9. Rural Education	171	
FAIRNESS IN MAORI EDUCATION  A Review of Research and Information Richard Benton New Zealand Council for Educational Research Introduction  1. Access to Formal Education and Participation Rates	285	

2. Adequacy of Staffing and Training Provision	
3. Pupil/Teacher Ratios and School Size	
4. Classroom Practice, Assessment and Promotion	
5. The Content and Organisation of the Curriculum	
6. Classroom and Institutional Environment	
7. Administration	
8. Resource Availability and Allocation	
9. Costs and Benefits of Centralisation	
10. International Comparisons of Expenditure Levels	
11. Role of the Private Education Sector	
12. Pupil Performance at Private Versus State Schools 13. Outcomes and Redistributional Effects	
14. Effects on Social Harmony 15. Alternative Structures	
16. Conclusion	
16. Conclusion	
Income Maintenance and Taxation	407
GENERAL CONSIDERATIONS	
1. Introduction	
The Role of Income Maintenance and	
3. Taxation in Social Policy	
4. A Framework for Future Development	
5. Concerns with the Present System	
6. Broad Issues in the Design of the Income Support Syst	em
Annex 1	
Annex 2	
THE SOCIAL SECURITY SYSTEM	455
1. Introduction	
<ol><li>Salient Features of the Present System</li></ol>	
3. Current Concerns	
4. Benefit Standardisation	
5. Level of Benefits	
6. Youth	
7. The Unit of Assessment	
8. Conclusion	
9. Recommendations	
Annex I	
AnnexII	

<ol> <li>Introduction</li> <li>The Objectives of Income Support for Families with</li> </ol>	n Children
Concerns with Current Arrangements	Termaren
4. Family Income Support and the Government Econo	mic Statements in
December and February	
5. Support for Carers	
6. Summary and Recommendations	
THE SICK, THE INJURED, AND THE DISABLED	569
1. Introduction	
2. Accident Compensation	
3. Sickness and Disability	
4. The Priorities	
5. Costings	
6. Funding	
7. Unemployment	
8. Summary and Recommendations	
Annex I	
Annex II	
THE ELDERLY	615
1. Introduction	
2. The Aspirations of the Elderly	
3. The Role of the State in Retirement Incomes	
4. Issues in the Reform of National Superannuation	
5. Public Opinion	
6. Some Options for Reform	
7. Other Issues	
8. Summary and Conclusions	
Annex	
Social Provision: Access and Delivery	
SOCIAL POLICY AND THE MOVE TO 'COMMUNITY'	655
Michael Peters and James Marshall	
SOCIAL POLICY AND THE MOVE TO 'COMMUNITY'	677
Practical Implications for Service Delivery	
Michael Peters and James Marshall	
I Treasury's View of Social Policy	
II The Notion of Community	

533

FAMILIES WITH CHILDREN

III Tł	ne Arguments for Community-Based	Social I	olicy
IV A	Community-Based Social Policy		

TE REO O TE TAI TOKERAU	703
Community Evaluation, Empowerment, and Opportunities for Oral Mā Language Reproduction Michael Peters and James Marshall Introduction	ori
Models of Race Relations and Education Policy	
School Certificate Oral Maori	
Te Reo O Te Tai Tokerau: The Evaluation	
National Implementation	
CURRENT SYSTEMS OF SOCIAL PROVISION IN NEW ZEALAND  A Directory Grant McAuliffe Introduction Social Welfare Services Immigration Health Services Education Housing Income Maintenance Justice Transport Energy	745
Policy Development, Assessment and Monitoring	
HAPU AND IWI RESOURCES AND THEIR QUANTIFICATION Whatarangia Winiata Iwi and Hapu Iwi and Hapu Resources and Activity Conclusion	789
ASSESSMENT AND MONITORING  The State of the Art	805

Vince Galvin and Penny Fennwick

#### I Who Monitors and Assesses Government Policy

- 1. In-House Assessment
- 2. Independent and Quasi-Independent Assessment of Government Social Policy

# II Problems and Issues in Assessment and Monitoring

- 3. Issues of Social Context
- 4. Issues about the Way Monitoring and Assessment is Done
- 5. Summary and Conclusions

#### **VOLUME IV SOCIAL PERSPECTIVES**

#### Summary

Social Perspectives An Introduction

Health

Maori Education for a Just Society

Education

Housing

**Justice** 

Personal Social Services

**Energy and Social Policy** 

Rents in the New Zealand Energy Sector

The Environment

Transport: Access or Isolation

Social Policy and the Media in New Zealand

The Mass Media A Māori Perspective

Recreation and Leisure

**Immigration Policy** 

Towards Ethnic Equality and Diversity

Pacific Island People's Perspectives

**Family** 

Perspectives on the Elderly in New Zealand

Rangatahi: Youth Perspectives

People with Disabilities

**Consumer Affairs** 

<ends>

#### SOCIAL PERSPECTIVES: AN INTRODUCTION

#### Sir Ivor Richardson

- 1. 1 Introduction
- 2. Health

<ol> <li>Education</li> <li>Housing</li> <li>Justice</li> <li>Personal Social Services</li> <li>Energy</li> <li>The Environment</li> <li>Transport</li> <li>The Mass Media: A Maori Perspective</li> <li>Recreation and Leisure</li> <li>Immigration</li> </ol>	
13.Ethnic Equality and Diversity	
14.Pacific Island Peoples' Perspectives 15.Family	
16. The Elderly	
17. Youth	
18. Disability 19. Consumer Affairs	
HEALTH	41
A Brief Historical Overview	
Judith Reinken  1 A Brief Historical Overview	
2 Implications of the Move to Area Health Boards 3 Issues Raised by Developments in the Health Area	
MAORI EDUCATION FOR A JUST SOCIETY	89
Wally Penetito	
1 Introduction 2 The Changing Nature of the Debate on Maori Education	n
3 Policies for Maori Education Versus Maori Education Po	
4 Education 'In' Maori 'About'Maori and 'For' Maori	n Authority
5 (not numbered in index) Schools, and a Maori Educatio 6 Conclusions	III Authority
EDUCATION	115
Cathy Wylie	
1 Why Education	
2 Views, Reviews, and Research 3 Major Issues	
4 What Can We Do?	
5 Specific Issues	

HOUSING		149
Campbell Roberts		
Introduction		
1 Housing Policy-A Basis for Social Equity		
2 Issues of the New Zealand Housing Market		
3 Delivery of Housing Assistance		
4 Conclusions and Recommendations		
JUSTICE		195
Warren Young and Caroline Bridge		
Justice and the Legal System		
1. Introduction		
2. Access to Justice		
3. The Need for Flexibility in the Justice System		
4. White-collar and Corporate Crime		
5. Sentencing (Punishment and the Police)		
6. Victims		
Matrimonial Property		
7. Introduction		
8. Problems with the Matrimonial Property Act 1976		
<ol><li>The Economic Consequences of Marriage Breakdown</li><li>Housing and the Matrimonial Property Act</li></ol>		
11. Housing and the Needs of Children		
12. The Clean Break Principle		
13. Housing Options for Women		
14. Principles for the Future		
15. De Facto Marriages		
PERSONAL SOCIAL SERVICES	231	
Implications of the Principles of Social Provision		
Cody John		
Introduction		
The Royal Commission's Position on Social Provision		
Roles and Responsibilities of the State		
The Organisation of Social Services		
Personal Social Services		
The Way Needs Were Defined		
Subsidiarity and Choice in Decision-Making		
Perspectives		
Providing Services under these Conditions		

ENERGY AND SOCIAL POLICY  Molly Melhuish  1. Introduction 2. Concerns about Energy: Is Energy Special? 3. Manaaki: Resource Management 4. Energy Pricing 5. Control and Public Participation		251
Rents in the New Zealand Energy Sector  Geoff Bertram Introduction Differential Rent: Some Simple Economic Theory Some New Zealand Examples Conclusion		
THE ENVIRONMENT  Christine Dann  1. Introduction: A Fair, Just, and Sustainable Society 2. Environment-People 3. People and Environment of New Zealand 4. The Foundations of Policy 5. The Formation of Policy 6. Conclusion  Appendices	327	
TRANSPORT: ACCESS OR ISOLATION?  Raewyn Good  1. A: Executive Summary  2. B: Background and Overview  3. C: Key Issues		385
SOCIAL POLICY AND THE MEDIA IN NEW ZEALAND  John Farnsworth  The Cultural Importance of the Media  Broadcasting Deregulation		455

Monitoring The Dual Role of the State

Conclusion

The Consequences of Deregulation — Access and Concentration of Ownership The Print Media The Film Industry Recapitulation Proposals for Broadcasting Advertising, A Media Bank Concept and Print Media Conclusion	
THE MASS MEDIA: A MAORI PERSPECTIVE  Derek Tini Fox  In the Beginning For the Record Consider the History Present Developments The Way Ahead He Whakamutunga Appendix	481
RECREATION AND LEISURE  Grant Cushman and Allan Laidler  1. The Relevance of Recreation and Leisure to Social Polical Recreation in the Social Service Fabrical Recreation and Leisureal Recreation and Leisureal Recreation and Leisureal Recreation and Leisureal Recreation Recreation and Leisureal Recreation Policy and Strategies for Actionard Recommendations	<i>505</i> cy
<ul> <li>IMMIGRATION POLICY</li> <li>Justin Hurrelle</li> <li>1. Objectives and Considerations Underlying Immigration         Formulation     </li> <li>2. The Extent of Interest Group Involvement in Formulat Policy</li> <li>3. The Labour Market and Immigration Policy</li> </ul>	-
TOWARDS ETHNIC EQUALITY AND DIVERSITY  Finau Kolo  Ethnic Diversity in New Zealand  Issues of Ethnicity —	561

<ol> <li>The Legacy of History</li> <li>Immigration Policy</li> <li>Refugees</li> <li>Policies of Support after Arrival</li> <li>Policies for Cultural Maintenance</li> <li>Employment Issues</li> <li>Discrimination - Strategies for change</li> </ol>	
8. PACIFIC ISLAND PEOPLE'S PERSPECTIVES  Kiwi Tamasese, Paula Masoe-Clifford, Sui Ne'emia Garwood  Historical Analysis  Housing  Employment  Income  Levels  Health  Education  Immigration  Women  Recommendations	573
Appendix 593	
Marg Gilling	
I What Family Means II The Family and the State III Contradictions IV The Need for Family Policy	
PERSPECTIVES ON THE ELDERLY IN NEW ZEALAND	629
<ul> <li>Peggy G Koopman-Boyden</li> <li>1. Theoretical Perspectives on the Elderly-Myth and Reality of</li> <li>2. Specific Issues (Arising from Submissions and Research Fin</li> <li>3. Summary Viewpoint-Towards a National Policy on Ageing a Elderly</li> </ul>	dings)
RANGATAHI: YOUTH PERSPECTIVES  National Youth Council Introduction Maori Caucus Vision Pākehā Caucus Vision	711

Pacific Island Caucus Vision
lssues/Policies
Appendix I
Appendix II

#### PEOPLE WITH DISABILITIES

767

## Robyn Hunt

- 1. Introduction
- 2. Historical Background
- 3. Changing Structures and Lack of Co-ordination: Power and Accountability
- 4. Problems of Defining Disability —
- 5. Lack of Knowledge About the Disability Community
- 6. Biculturalism
- 7. Human rights
- 8. The Status of Women with Disabilities and Women who are Caregivers
- 9. Mental Health
- 10. Funding and the Charity Ethic
- 11. Public Attitudes and Education
- 12.Income
- 13. The Accessible Society
- 14. Dependence, Independence and Interdependence
- 15. The State Sector
- 16. Work and Equal Employment Opportunity
- 17. Rehabilitation —
- 18. Issues of Change
- 19. Conclusion

#### **CONSUMER AFFAIRS**

805

#### Peter Benge.

- 1. Introduction
- 2. Consumer Organisation in New Zealand
- 3. The Rights and Responsibilities of Consumers
- 4. Disadvantaged Consumers

#### LIST OF COMMISSIONERS, COMMISSION STAFF AND CHAPTER AUTHORS

#### Commissioners

Sir Ivor Richardson Chairman Ann Ballin member Marion Bruce member Len Cook member Mason Durie member Rosslyn Noonan member

#### Staff of the Royal Commission

Maxine Barrett

Jugadish Guria

Line Ostler

Joanna Beresford

Trish Hall

Judith Owen

Marianne Bray

Anne Harre

Elizabeth Popplewell

Adele Carpinter

Jim Haugh

Christine Cheyne

Te Aroha Henare

John Rawcliffe

Sandy Clinton

Katie Hennah

Linda Reeves

Len Cook

Joy Hippolite

Wilma Rennie

**Jackie Cumming** 

Julia Humphries

Ann Reweti

**Bunt Dasent** 

Justin Hurrelle

Charles Royal

Te Aue Davis

Lyn Jowett

Tania Samphier

Melissa de Souza Correa

Maree Judson

Dean Stanley

Rahui Katene

Jeanette Sertsou

Shaun Devoy

Robyn Keay

Thakor Valabh

Sylvia Dixon

**Graham Barkus** 

Vince Galvin

Des O'Dea

**Grant McAuliffe** 

**Graham Wilson** 

Ted Douglas

Janet McCallum

Colleen Wineera

Juliet Elworthy

Penny McKay

Clare Wooding

Penny Fenwick

**Robin McKinlay** 

Sandra Young

**Ruth Ferris** 

Patrick Morgan

John Gallacher

Donnella Moss

#### Authors

W. H. Oliver

Mānuka Henare

Maxine Barrett

Christine Cheyne

L. C. T. Dyall

J. M. Keith

Margy-Jean Malcolm

Janet McCallum

Catherine Benland

M. J. Blaszcyk

**Robin McKinlay** 

Kuni Jenkins

Deborah Mabbett

David H Thorns

Sophie Watson

Richard Benton

Michael Peters

James Marshall

**Grant McAuliffe** 

Whatarangia Winiata

Vince Galvin

Penny Fennwick

Sir Ivor Richardson

Judith Reinken

Wally Penetito

Cathy Wylie

**Campbell Roberts** 

Warren Young

Caroline Bridge

Cody John

Molly Melhuish

Geoff Bertram

Christine Dann

Raewyn Good

John Farnsworth

Derek Tini Fox

Grant Cushman

Allan Laidler

Justin Hurrelle

Finau Kolo

Kiwi Tamasese,

Paula Masoe-Clifford,

Sui Ne'emia Garwood

Marg Gilling

Peggy G Koopman-Boyden

Robyn Hunt

Peter Benge

Mānuka Henare

**Edward Douglas** 

**Department of Statistics** 

Ministry of Women's Affairs